

## Message Text

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ACTION IO-13

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AMEMBASSY TOKYO

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UNSUMMARY

E.O. 11652: GDS  
TAGS: OGEN  
SUBJ: USUN DAILY CLASSIFIED SUMMARY NO. 57

APRIL 1, 1977

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1. SOUTH AFRICA --

AMB YOUNG MET WITH AFRICAN GROUP MORNING OF APRIL 1 AND PRESENTED WESTERN THINKING BEHIND SUGGESTED CHANGES TO LATEST AFRICAN DRAFT TO DECLARATION. FOLLOWING YOUNG'S DEPARTURE, AFRICAN GROUP'S DISCUSSION OF THE DECLARATION AND ITS VALUE CONTINUED INTO LATE EVENING. (MEANTIME, THEY REQUESTED CANCELLATION OF THE SCHEDULED SC MEETING.) MANY PARTICIPANTS WERE VERY CRITICAL OF THE LATEST WESTERN TEXT AND THERE WAS RISING TIDE OF BELIEF IT DOES NOT REPRESENT ADVANCEMENT OF WESTERN POLICY CONCERNING

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SOUTHERN AFRICA. MANY WERE STARTING TO VIEW DECLARATION AS WESTERN ATTEMPT TO AVOID CONSIDERING THE FOUR AFRICAN RESOLUTIONS, USUN WAS INFORMED. AFRICAN GROUP IS REPORTEDLY GOING TO DRAFT COUNTERPROPOSALS, WHICH THEY WOULD EXPECT TO BE REJECTED, AND THEY WOULD THEN HAVE THEM READ IN THE COUNCIL AS AN AFRICAN (AND PERHAPS NONALIGNED) DOCUMENT.

AT TIME WHEN AFRICAN GROUP SEEMS TO BE MOVING AWAY FROM COMPROMISE, WESTERN SOLIDARITY REMAINS STRONG. WESTERN FIVE AT WORKING LEVEL AGREED ON DRAFT TEXT ON INSTRUCTIONS FOR DEMARCHE TO SOUTH AFRICA ON NAMIBIA, AND CONSENSUS WAS THAT APRIL 5 MUST BE TARGET DATE.

(CONFIDENTIAL -- USUN 999, 1000)

2. PALME'S ADDRESS TO THE UNSC ON SOUTH AFRICA --

UK AMB RICHARD INFORMED US PRIVATELY HE TOLD PALME BEFORE THE LATTER'S ADDRESS TO THE SC THAT SWEDEN COULD NOT POSSIBLY ADVOCATE A BAN ON TRADE WITH SOUTH AFRICA

SINCE, UNDER THE PALME ADMINISTRATION, THAT TRADE HAD GROWN MIGHTLY. PALME HAD REPLIED THAT SWEDEN'S SUPPORT FOR A MANDATORY BAN ON NEW INVESTMENT DID NOT INCLUDE PROHIBITIONS ON TRADE, A POSITION RICHARD DESCRIBED AS RATIONALIZATION OF A SELF-SERVING POSITION TYPICAL OF THE FORMER PALME ADMINISTRATION. (CONFIDENTIAL -- USUN 997)

3. SOVIET INQUIRY ON SIGNING ENMOD CONVENTION --

SOVIET MFA OFFICIAL TIMERBAEV REPEATEDLY RAISED WITH AMB-DESIGNATE LEONARD THE QUESTION OF SIGNING OF ENMOD CONVENTION. HE REITERATED STRONG SOVIET INTEREST IN JOINT, HIGH-LEVEL SIGNING BY US AND USSR AT EARLIEST OPPORTUNITY, SUGGESTED GENEVA IN MAY, AND SAID SOVIETS INTEND TO MAKE FULL-SCALE DIPLOMATIC EFFORT TO ENCOURAGE AS MANY COUNTRIES AS POSSIBLE TO JOIN IN SIGNING ON OPENING DAY. LEONARD TOLD HIM POSSIBLE MEANS OF RESOLVING LEGAL  
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PROBLEMS IMPEDING US SIGNATURE WERE UNDER ACTIVE CONSIDERATION IN WASHINGTON, AND EXPRESSED HOPE THAT SITUATION WOULD CLEAR UP IN NEAR FUTURE. (LIMITED OFFICIAL USE -- USUN 993)

4. NONALIGNED COORDINATING COMMITTEE FOREIGN MINISTERS MEETING --

RAMESH MULYE, FIRST SECRETARY OF THE INDIAN UN MISSION, GAVE MISOFF INFORMATION ABOUT THE ORGANIZATION OF THE NON-ALIGNED COORDINATING COMMITTEE FOREIGN MINISTERS (NACCFM) MEETING, WHICH HE DESCRIBED AS A "STOCK-TAKING" SESSION WHOSE MAIN PURPOSE IS TO REVIEW EVENTS SINCE COLOMBO, INCLUDING NAM ACTIVITY AT THE 31ST GA. IN HIS OPINION, IT PROBABLY WILL BE BUSINESSLIKE AND NON-CONTENTIOUS, AND THE MAJOR ISSUE WILL BE SOUTHERN AFRICA. HE SAID IF THE SC THIS WEEK SUCCEEDS IN ADOPTING A DECLARATION ON SOUTHERN AFRICA, INDIA WILL ATTEMPT TO ATTAIN NACCFM ENDORSEMENT OF IT. IF EFFORTS TO OBTAIN SC ACCEPTANCE OF A DECLARATION FAIL, THE NACCFM CAN BE EXPECTED TO ADOPT A STRONG STATEMENT CRITICIZING THE WESTERN POWERS ON SOUTHERN AFRICA. MULYE COMMENTED THAT THE NORTH KOREANS REQUESTED PERMISSION TO ADDRESS THE SESSION, BUT HE HAD NO INFORMATION AS TO WHAT THEIR STATEMENT WOULD BE.

MISOFF REVIEWED WITH YUGOSLAV DEPUTY PERM REP MUJEZINOVIC, WHO WILL BE ATTENDING THE NACCFM, US POSITIONS ON SUBJECTS OF INTEREST TO USG. MUJEZINOVIC POINTED OUT THAT THE NONALIGNED GENERALLY SUPPORT THE VIEW THAT THE PRESENT COMMONWEALTH STATUS OF PUERTO RICO IS AN "INTERIM" STATUS AND DOES NOT REFLECT A FINAL RESPONSE TO THE PEOPLE OF PUERTO RICO'S RIGHT TO SELF-DETERMINATION.

ON THE PANAMA CANAL, HE SAID THE PANAMANIAN ARE  
CIRCULATING A FAIRLY TOUGH TEXT AND THE NACCFM WILL  
ADOPT WHATEVER LANGUAGE PANAMA SUGGESTS. HE EXPRESSED  
GOY OPPOSITION TO AN ECONOMIC SUMMIT MEETING, BUT CONSIDERED  
THAT HIGH-LEVEL G-77 CONSULTATIONS WOULD BE USEFUL.  
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BELGRADE WOULD BE SELECTED AS THE SITE FOR THE 1978  
MINISTERIAL PLENARY OF THE NACC, JUST BEFORE THE 33RD UN  
GENERAL ASSEMBLY. (CONFIDENTIAL -- USUN 988, 990)

5. MEETING WITH GOVERNOR OF PUERTO RICO --

THE GOVERNOR OF PUERTO RICO REITERATED TO AMB YOUNG  
HIS VIEWS THAT ONLY STATEHOOD OR INDEPENDENCE ARE ACCEP-  
TABLE "FINAL STATUSES FOR PUERTO RICO AND REJECTED ANY  
"OUTSIDE INTERVENTION" IN PUERTO RICAN AFFAIRS. HE CONTINUED  
THAT BECAUSE OF HIS WELL-KNOWN PUBLIC POSITION ON PUERTO RICO,  
HE WOULD HAVE TO "RESPOND DIFFERENTLY" TO COMMITTEE OF 24  
ACTION THAN HAD HIS PREDECESSOR. HE REFERRED TO A POSSIBLE  
APPEARANCE BEFORE THE COMMITTEE IF IT WERE TO INVITE HIM AND  
SUG APPROVED HIS APPEARANCE, SUGGESTED A LETTER COMMENTING  
ON ANY COMMITTEE OF 24 DECISION, AND ALSO SUGGESTED POSSIBILITY  
OF INVITING COMMITTEE OF 24 PERM REPS TO VISIT PUERTO RICO.  
AMB YOUNG SAID HE DID NOT EXPECT AS MUCH TROUBLE WITH  
PUERTO RICO IN THE COMMITTEE THIS YEAR. HE ALSO CITED PRESI-  
DENT CARTER'S STATEMENT HE WILL SUPPORT WHATEVER STATUS  
THE PEOPLE OF PUERTO RICO DESIRE, AND ADDED IT IS UP TO  
THE COMMONWEALTH GOVERNMENT TO DECIDE WHEN TO  
HOLD A PLEBISCITE. THE GOVERNOR AGREED, BUT SAID THIS IS  
NOT THE MOMENT TO DECIDE. (CONFIDENTIAL -- USUN 998)

6. UK CARIBBEAN TERRITORIES AND US VIRGIN ISLANDS --

DALTON (UK) INFORMED US UKUN IS CONSIDERING HOW  
BARBADIAN PERM REP BLACKMAN'S WORKING PAPER DEALING WITH  
UK CARIBBEAN TERRITORIES AND US VIRGIN ISLANDS WILL FIT IN  
WITH MULTILATERAL APPROACH ENDORSED IN 1976 BY THE CARIBBEAN  
DEVELOPMENT BANK. HE SAID HMG INTENDS TO RIDE BLACKMAN OFF  
THE IDEA OF ANY DEBATE ON THE ASSOCIATED STATES, WHICH  
HMG IS ANXIOUS TO AVOID, AND UKUN IS SEEKING INSTRUCTIONS  
TO INFORM BLACKMAN IT WILL NOT COOPERATE WITH THE STUDY  
IF IT IS LAUNCHED VIA A GA RESOLUTION. (CONFIDENTIAL -- USUN 994)  
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FM USMISSION USUN NEW YORK

TO SECSTATE WASHDC IMMEDIATE 3046

INFO USMISSION EC BRUSSELS PRIORITY

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7. UN PROGRAM BUDGET --

UN BUDGET DIRECTOR LAVAU TOLD MISOFF REAL GROWTH IN PROPOSED 1978-79 PROGRAM BUDGET HAS NOW BEEN CUT TO APPROXIMATELY 2.1 PERCENT. WORK IS ESSENTIALLY COMPLETE AND BUDGET DOCUMENTS ARE EXPECTED TO GO TO TRANSLATORS WITHIN A FEW DAYS. HE THINKS THE 2.1 PERCENT FIGURE WILL HOLD ALTHOUGH HE DOES NOT RULE OUT SOME LAST-MINUTE SMALL CONCESSIONS TO DEPARTMENT HEADS WHOSE REQUESTS WERE MOST SEVERELY SHAVED. THIS AMOUNTS TO A PROPOSED PROGRAM BUDGET OF \$942 MILLION FOR THE BIENNIUM. SENIOR UN FINANCIAL OFFICIALS SAY THEY GOT MUCH FIRMER BACKING FROM THE SYG THAN IN THE PAST AND THAT THIS WAS DECISIVE. (LIMITED OFFICIAL USE -- USUN 987)

8. WORKING GROUP ON CORRUPT PRACTICES --

UN LEADERSHIP OF CHAIRMAN PARSI (IRAN), WORKING GROUP ON CORRUPT PRACTICES HAS MOVED, WITH MARKED ABSENCE OF POLEMICS, INTO DETAILED DISCUSSION OF SUBSTANTIVE ISSUES ON THE BASIS OF SECRETARIAT REPORTS. AT WORKING GROUP'S REQUEST, SECRETARIAT IS NOW PREPARING SPECIFIC TEXTS ON CRIMINALIZATION, DISCLOSURE, JUDICIAL ASSISTANCE, AND OTHER ISSUES RELEVANT TO INTERNATIONAL AGREEMENT ON ILLICIT PAYMENTS. MAIN PROBLEMS NOW ARE: (1) CONTINUED MEXICAN RESISTANCE, APPARENTLY SUPPORTED BY VENEZUELA, TO BASIC CONCEPT OF INTERNATIONAL AGREEMENT ON ILLICIT PAYMENTS APART FROM BINDING CODE OF CONDUCT, AND (2) STRONG RESERVATIONS BY MOST DEVELOPED COUNTRIES CONCERNING US PROPOSALS FOR HOME COUNTRY CRIMINALIZATION AND INTERNATIONALLY AGREED DISCLOSURE. CHAIRMAN WELCOMED ADMINISTRATION'S NEW PROPOSAL FOR CRIMINALIZATION, AND CANADIANS INDICATED THEY ARE STUDYING SIMILAR MEASURES PROHIBITING BRIBERY OF FOREIGN OFFICIALS BUT WOULD CONFIDENTIAL

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REQUIRE SUBSTANTIAL CONTACTS WITH CANADIAN TERRITORY AS BASIS FOR JURISDICTION. FRG, ITALIAN, JAPANESE AND UK DELS ALL EXPRESSED SERIOUS DOUBTS ABOUT EXREATERITORIAL CRIMINAL JURISDICTION. AT THIS STAGE, THERE IS SUPPORT IN PRINCIPLE FOR INTERNATIONAL AGREEMENT ON ILLICIT PAYMENT FROM IRAN, PAKISTAN, COLOMBIA AND CANADA (THOUGH NO FINAL DECISION IN OTTAWA), AND STRONG OPPOSITION FROM FRG AND MEXICO. ITALY, JAPAN, FRANCE AND UK APPEAR PREPARED TO ACCEPT INTERNATIONAL AGREEMENT FOCUSED ON EXCHANGE OF INFORMATION AND JUDICIAL ASSISTANCE, BUT ARE STRONGLY OPPOSED TO PUBLIC DISCLOSURE. (LIMITED OFFICIAL USE -- USUN 989)

9. WORLD ADMINISTRATIVE RADIO CONFERENCE 1979 --

REPORTING ON UK THINKING FOR THE WORLD ADMINISTRATIVE RADIO CONFERENCE (WARC) SCHEDULED FOR 1979, INTERNATIONAL TELECOMMUNICATIONS UNION (ITU) DEPUTY SYG BUTLER TOLD US ADVISER TO OUTER SPACE LEGAL SUBCOMMITTEE DEL THAT THE BRITISH FAVOR A MORE PRECISE AGENDA AND SUGGESTED LIMITING IT TO SIX POINTS WHICH THEY LISTED. BUTLER SAID HE AGREES THE PRESENT AGENDA NEEDS MORE PRECISION AND HE SUPPORTS UK THINKING. (LIMITED OFFICIAL USE -- USUN 985)

10. OUTER SPACE LEGAL SUBCOMMITTEE --

POLAND AND COLOMBIA ADDRESSED SUBCOMMITTEE MARCH 31 ON DIRECT BROADCAST SATELLITES (DBS) AND GEOSTATIONARY ORBITS (GSO). POLAND (LUKASIK) REITERATED NEED FOR INTERNATIONAL LEGAL REGIME ON DBS WHICH INCLUDED PRIOR CONSENT PRINCIPLE; PREFERRED GDR TEXT ON CONSENT AND PARTICIPATION, BUT FOUND CANADA/SWEDEN/AUSTRIA DRAFT USEFUL FORMULATION. HE ARGUED STRONGLY AGAINST CLAIMS OF EQUATORIAL COUNTRIES TO EXCLUSIVE SOVEREIGNTY OVER GSO. SUBSTANCE OF STATEMENT BY COLOMBIA (GAVIRIA), NON-MEMBER, WAS THAT GSO IS A UNIQUE NATURAL PHENOMENON AND LIMITED CONFIDENTIAL

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NATURAL RESOURCE COMPRISING A THIRD DIMENSION OF SOVEREIGNTY TO WHICH THE SUBJACENT EQUATORIAL STATES HAVE INALIENABLE RIGHTS, INCLUDING EXCLUSIVE JURISDICTION. USE OF GSO BY OTHER STATES IS SUBJECT TO PRIOR CONSENT OF SUBJACENT STATE IN ACCORDANCE WITH ITS INTERNAL LAWS AND REGULATIONS. HE CONCLUDED BY REPEATING CALL FOR A WORLD CONFERENCE TO STUDY QUESTION OF DEFINITION/DELIMITATION. USSR (MAIORSKI) TOOK STRONG EXCEPTION TO COLOMBIA'S DESCRIPTION OF LEGAL SUBCOMMITTEE AS INSTRUMENT OF DEVELOPED SPACE POWERS, LECTURED HIM ON MEANING OF CONSENSUS PRINCIPLE, AND EXPRESSED "DEEP REGRET" SUCH AN UNHELPFUL ACCUSATION HAD BEEN MADE IN THE SUBCOMMITTEE.

WORKING GROUP II, AND LATER MINI-WORKING GROUP, CONTINUED CONSIDERATION OF CANADA/SWEDEN/AUSTRIA COMBINED TEXT ON CONSULTATIONS AND AGREEMENTS. SOVIET INSISTED THAT STATES MUST HAVE RIGHT TO DEMAND CONSULTATIONS ON SPILLOVER, WHILE THAT POSITION WAS RESISTED BY US, UK, AUSTRIA, SWEDEN AND JAPAN. (LIMITED OFFICIAL USE -- USUN 992)

15. ILC CASUAL ELECTIONS --

USUN RECEIVED A NOTE FROM THE PHILIPPINE MISSION URGING US SUPPORT FOR THE ILC CANDIDACY OF SOLICITOR-

GENERAL MENDOZA. (LIMITED OFFICIAL USE -- USUN 983)

12. PRO-PLO DEMONSTRATION --

ON MARCH 30, 40 INDIVIDUALS CONDUCTED TWO-HOUR PRO-PALESTINE LIBERATION ORGANIZATION DEMONSTRATION AT SYRIAN AND ISRAELI MISSIONS. THEY REPRESENTED ARAB CLUBS OF BROOKLYN AND NEW JERSEY, YOUTH AGAINST WAR AND FASCISM, PROGRESSIVE LABOR PARTY, AND ORGANIZATION OF ARAB STUDENTS. THEIR PLACARDS READ: "SYRIA GET OUT OF LEBANON," "THERE IS NO ISRAEL," "PALESTINE IF ARAB." (LIMITED OFFICIAL USE -- USUN 984)

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BEGIN UNCLASSIFIED

13. HUMAN RIGHTS COMMITTEE --

THE COMMITTEE CONCLUDED ITS FIRST SESSION APRIL 1, AFTER APPROVING 81 OF ITS PROPOSED RULES OF PROCEDURE AND APPOINTING A FIVE-MEMBER WORKING GROUP TO MEET BEFORE ITS NEXT SESSION TO CONSIDER (1) THE DRAFT RULES NOT YET APPROVED AND (2) THE ADMISSIBILITY OF INDIVIDUAL COMMUNICATIONS RECEIVED REGARDING HUMAN RIGHTS VIOLATIONS. THE WORKING GROUP, CONSISTING OF EXPERTS FROM SYRIA, COSTA RICA, MAURITIUS, GDR, AND NORWAY, IS TO MEET AUG. 8-10, 1977. THE COMMITTEE IS TO DECIDE LATER WHETHER SPECIALIZED AGENCIES WILL BE PERMITTED TO SEND REPRESENTATIVES TO ATTEND ITS MEETINGS AND WHAT KIND OF ASSISTANCE AGENCIES COULD OFFER THE COMMITTEE. ILO AND UNESCO HAVE FORMALLY EXPRESSED THEIR INTEREST IN ESTABLISHING A RELATIONSHIP WITH THE COMMITTEE. IT WAS DECIDED TO HOLD THE NEXT SESSIONS AS FOLLOWS: AUG. 11-31 IN GENEVA; JAN. 9-27, 1978, & 3, 3, -; AND JULY 10-28, 1978 IN NEW YORK. TRIBUTES WERE PAID TO THE RETIRING DIRECTOR OF THE DIVISION OF HUMAN RIGHTS, MARC SCHREIBER.

AFTER LENGTHY DEBATE, COMMITTEE APPROVED PROVISIONAL RULE 51 WHICH PROVIDES THAT "DECISIONS SHALL BE MADE BY A MAJORITY OF THE MEMBERS PRESENT." SOVIET EXPERT HAD PUSHED FOR CONSENSUS AGREEMENT BUT ACHIEVED ONLY WATERED-DOWN FOOTNOTE WHICH REFERRED TO FACT MEMBERS GENERALLY EXPRESSED VIEW ATTEMPTS SHOULD BE MADE TO REACH DECISION BY CONSENSUS BEFORE VOTING, AND STATES CHAIRMAN, AT REQUEST OF A MEMBER, MAY PUT ANY PROPOSAL TO A VOTE. (USUN 996)

14. WORLD CONFERENCE FOR ACTION AGAINST APARTHEID --

THE UN AND NIGERIA SIGNED AN AGREEMENT APRIL 1 CONCERNING THE CONVENING IN LAGOS, AUG. 22-26, 1977, OF THE WORLD



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CONFERENCE FOR ACTION AGAINST APARTHEID.

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## Message Attributes

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